

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

JAN 27 2015

U.S. ENVIRONMENTAL PROTECTION AGENCY

PEGION

### **UNITED PARCEL SERVICE**

Mr. Robert Holland Butler, Snow, O'Mara, Stevens, & Cannada, PLLC The Pinnacle at Symphony Place, Suite 1600 150 3rd Avenue South Nashville, Tennessee 37201

Re:

Sherman Dixie Concrete Industries Inc.

Consent Agreement and Final Order

Docket Numbers: EPCRA-04-2014-2022(b) and EPCRA-05-2014-2020

Dear Mr. Holland:

Enclosed please find an executed copy of the Consent Agreement and Final Order (CAFO) that resolves the Emergency Planning and Community Right-to-Know Act of 1986 matter (Docket Nos. EPCRA-04-2014-2022(b) and EPCRA-05-2014-2020) involving Sherman Dixie Concrete Industries, Inc. The CAFO was filed with the Regional Hearing Clerk, as required by 40 C.F.R. Part 22 and became effective on the date of filing.

Also enclosed, please find a copy of the "Notice of Securities and Exchange Commission Registrants' Duty to Disclose Environmental Legal Proceedings." This document puts you on notice of your potential duty to disclose to the Securities and Exchange Commission (SEC) any environmental enforcement actions taken by the U.S. Environmental Protection Agency. If you have any questions with regard to the SEC's environmental disclosure requirements, you may refer to the contact phone number at the bottom of the SEC notice.

If you have any questions, please call Ms. Ellen Rouch at (404) 562-9575.

Sincerely,

Acting Chief

**EPCRA Enforcement Section** 

a White

Enclosures

#### CONSENT AGREEMENT AND FINAL ORDER

#### I. Nature of the Action

- 1. This is a civil penalty proceeding pursuant to Section 325 of the Emergency Planning and Community Right-to-Know Act (EPCRA), 42 U.S.C. § 11045, and pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules), codified at 40 C.F.R. Part 22. Complainant is collectively the Director of the Air, Pesticides and Toxics Management Division, Region IV, United States Environmental Protection Agency (EPA), the Director of the Land and Chemicals Division and the Chief of the Enforcement and Compliance Assurance Branch, Superfund Division, United States Environmental Protection Agency, Region V. Respondent is Sherman Dixie Concrete Industries, Inc.
- 2. The authority to take action under Section 325 of EPCRA, 42 U.S.C. § 11045, is vested in the Administrator of EPA. The Administrator of EPA has delegated this authority under EPCRA to the Regional Administrators by EPA Delegation 22-3-A, dated May 11, 1994. The Regional Administrator, Region IV, has redelegated this authority to the Director, Air, Pesticides and Toxics Management Division, by EPA Region IV Delegation 22-3-A, dated November 8, 1994. Pursuant to that delegation, the Director of the Air, Pesticides and Toxics Management Division has the authority to commence an enforcement action as the Complainant in this matter.
- 3. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order (CAFO) will simultaneously commence and conclude this matter.

#### II. Preliminary Statements

4. Respondent is Sherman Dixie Concrete Industries, Inc. (Sherman Dixie), a corporation doing business in the States of Alabama, Indiana, Ohio, Tennessee and the Commonwealth of Kentucky.

- 5. Respondent is a "person" as defined in Section 329(7) of EPCRA, 42 U.S.C. § 11049(7).
- 6. Respondent owns and operates a "facility" as that term is defined by Section 329(4) of EPCRA, 42 U.S.C. § 11049(4).
- 7. Respondent owns and operates, and at the time of the violations alleged herein, owned and operated facilities located at 9415 Hwy. 157, Cullman, Alabama, 35057 ("Cullman Facility"); 1213 Stanley Avenue, Evansville, Indiana, 47711 ("Evansville Facility"); 1504 North Gettysburg Avenue, Dayton, Ohio, 45427 ("Dayton Facility"); 3641 Central Pike, Hermitage, Tennessee, 37076 ("Hermitage Facility"); 213 Downs Boulevard, Franklin, Tennessee, 37422 ("Franklin Facility"); 6209 Old Rutledge Pike, Knoxville, Tennessee, 37914 ("Knoxville Facility"); 310 Steel Drive, Elizabethtown, Kentucky, 42701 ("Elizabethtown Facility"); 759 Phillips Lane, Lexington, Kentucky, 40504 ("Lexington Facility"); and 3950 Cromwell Road, Chattanooga, Tennessee, 37064 ("Chattanooga Facility").

#### III. EPA's Allegations of Violations

#### Violations of Section 313 of EPCRA

- 8. Section 313 of EPCRA, 42 U.S.C. § 11023, and 40 C.F.R. §§ 372.22 and 372.30, require the owner or operator of a facility that: (a) has 10 or more full-time employees; (b) is in a Standard Industrial Classification (SIC) major group or industry listed in 40 C.F.R. § 372.23(a) (for which the corresponding North American Industry Classification System subsector and industry codes are listed in 40 C.F.R. §§ 372.23(b) and 372.23(c)); and (c) manufactured, processed, or otherwise used a toxic chemical listed in Section 313(c) and 40 C.F.R. § 372.65, in excess of an applicable threshold quantity established under EPCRA Section 313(f) and set forth in 40 C.F.R. § 372.25, during the calendar year, to complete and submit a toxic chemical release inventory reporting Form R (EPA Form 9350-1) to the Administrator of EPA and to the State in which the facility is located, by July 1 for the preceding calendar year for each toxic chemical known by the owner or operator to be manufactured, processed, or otherwise used in quantities exceeding the established threshold quantity during the preceding calendar year.
- 9. As set forth under Section 313(f) of EPCRA, 42 U.S.C. § 11023, and 40 C.F.R. § 372.28, the reporting threshold amount for lead and mercury manufactured, processed, or otherwise used at a facility is 100 pounds and 10 pounds per calendar year, respectively.
- 10. Each of Respondent's facilities identified in paragraphs 14 and 15 has 10 or more full-time employees, as defined at 40 C.F.R. § 372.3 at its facility.
- 11. Each of Respondents facilities identified in paragraphs 14 and 15 is classified under SIC code 3272 and NAICS Code 327332.
- 12. Each of Respondents facilities identified in paragraphs 14 and 15 is classified in a covered SIC code as described at 40 C.F.R. § 372.22 and in a covered NAICS code as described at 40 C.F.R. § 372.23.

- 13. Lead and mercury are toxic chemicals referenced at Section 313(c) of EPCRA, 42 U.S.C. § 11023, and 40 C.F.R. § 372.65.
- 14. Respondent processed lead, a toxic chemical referenced at Section 313(c) of EPCRA, 42 U.S.C. § 11023 and 40 C.F.R. § 372.65, and listed under 40 C.F.R. § 372.65, in excess of the 100 pound threshold quantity established under Section 313(f) of EPCRA, 42 U.S.C. § 11023, and 40 C.F.R. § 372.28, at the Cullman Facility and Knoxville Facility during calendar years 2008, the Chattanooga Facility during calendar years 2009 and 2008, the Evansville Facility and Dayton Facility during calendar years 2010 and 2008, and the Hermitage Facility, Franklin Facility, Elizabethtown Facility, and Lexington Facility during calendar years 2010, 2009, and 2008.
- 15. Respondent processed mercury, a toxic chemical referenced at Section 313(c) of EPCRA, 42 U.S.C. § 11023 and 40 C.F.R. § 372.65, and listed under 40 C.F.R. § 372.65, in excess of the 10 pound threshold quantity established under Section 313(f) of EPCRA, 42 U.S.C. § 11023, and 40 C.F.R. § 372.28, at the Franklin Facility during calendar year 2008.
- 16. Respondent failed to submit a Form R for lead and mercury to the Administrator of EPA and to the officials designated by the Governor of the States Alabama, Indiana, Ohio, Tennessee and the Commonwealth of Kentucky by July 1 of the reporting year.
- 17. Respondent violated the reporting requirements of Section 313(f) of EPCRA, 42 U.S.C. § 11023, at its facilities for calendar years 2010, 2009, and 2008, reporting years 2011, 2010, and 2009 respectively, and is therefore subject to the assessment of penalties under Section 325(c) of EPCRA, 42 U.S.C. § 11045.
- 18. Pursuant to Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), and 40 C.F.R. Part 19, EPA may assess a civil penalty of not more than \$37,500 for each violation of Section 313 that occurred after January 12, 2009. Each day a violation of Section 313 continues constitutes a separate violation. Civil penalties under Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), may be assessed by an Administrative Order.

#### Violations of Section 312 of EPCRA

19. Section 312 of EPCRA, 42 U.S.C. § 11022, and the regulations found at 40 C.F.R. Part 370, provide that the owner or operator of a facility that is required to prepare or have available a Material Safety Data Sheet (MSDS) for hazardous chemicals under the Occupational Safety and Health Act of 1970 (OSHA) and regulations promulgated under that Act, shall submit to the Local Emergency Planning Committee (LEPC), the State Emergency Response Commission (SERC), and the fire department with jurisdiction over the facility, by March 1, 1988, and on or before March 1 annually thereafter, a completed emergency and hazardous chemical inventory form (Tier I or Tier II) as described in 40 C.F.R. Part 370, containing the information required by that part for hazardous chemicals present at the facility at any one time in the calendar year in amounts equal to or greater than 10,000 pounds and containing the information required by that part for extremely hazardous substances (EHS)

present at the facility at any one time in amounts equal to or greater than the threshold planning quantity (TPQ) or 500 pounds, whichever is less.

- 20. At some time during the calendar years of 2010, 2009, 2008, fly ash was present at each facility identified in paragraph 7 in an amount equal to or greater than 10,000 pounds.
- 21. Fly ash is a "hazardous chemical" as defined under Section 329(5) of EPCRA, 42 U.S.C. § 11049(5), for which Respondent is required to prepare or have available a MSDS under OSHA at its facilities.
- 22. EPA alleges that for each of the facilities identified in paragraph 7, Respondent failed to submit a completed Emergency and Hazardous Chemical Inventory Form for fly ash to the SERC, the LEPC, and fire department with jurisdiction over the respective facility for calendar years 2010, 2009, and 2008, by March 1 of the following calendar year.
- 23. EPA alleges that Respondent violated the reporting requirements of Section 312 of EPCRA, 42 U.S.C. § 11022, at its facilities identified in paragraph 7 for calendar years 2010, 2009, and 2008, and is therefore subject to the assessment of penalties under Section 325 of EPCRA, 42 U.S.C. § 11045.
- 24. Pursuant to Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), and 40 C.F.R. Part 19, EPA may assess a civil penalty of not more than \$37,500 for each violation of Section 312 that occurred on or after January 12, 2009. Each day a violation of Section 312 continues constitutes a separate violation. Civil penalties under Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), may be assessed by Administrative Order.

#### IV. Consent Agreement

- 25. For the purposes of this CAFO, Respondent admits the jurisdictional allegations set out above but neither admits nor denies the factual allegations set out above.
- 26. Respondent waives any right to contest the allegations and its right to appeal the proposed final order accompanying the Consent Agreement.
- 27. Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CAFO.
- 28. Respondent certifies that as of the date of its execution of this CAFO, it is in compliance with all relevant requirements of EPCRA at the facility.
- 29. Compliance with the CAFO shall resolve the allegations of violations contained herein. This CAFO shall not otherwise affect any liability of Respondent to the United States other than as expressed herein. Complainant does not waive any right to bring an enforcement action against Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.

30. Complainant and Respondent agree to settle this matter by their execution of this CAFO. The parties agree that the settlement of this matter is in the public's interest and that this CAFO is consistent with the applicable requirements of EPCRA.

#### V. Final Order

- 31. Respondent shall pay a civil penalty of EIGHTY THOUSAND THREE HUNDRED SEVENTY FOUR DOLLARS (\$80,374), for the violations alleged in Section III. Payment shall be paid within thirty (30) days of the effective date of this CAFO.
- 32. Respondent shall pay the penalty by forwarding a cashier's or certified check, payable to: "Treasurer, United States of America," to the following address:

BY MAIL
U.S. Environmental
U.S. Bank
Protection Agency
Government Lockbox 979077 US
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
SL-MO-C2-GL
St. Louis, MO 63197-9000
St. Louis, MO 63101
(314) 418-1028

The check shall reference on its face the name and the Docket Number of the CAFO.

33. At the time of payment, Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CAFO, to the following persons at the following addresses:

Regional Hearing Clerk U.S. EPA, Region IV 61 Forsyth Street, S.W. Atlanta, Georgia 30303

Erika White
U.S. EPA, Region IV
Air, Pesticides & Toxics Management Division
61 Forsyth Street, S.W.
Atlanta, Georgia 30303

Saundi Wilson
U.S. EPA, Region IV
Office of Environmental Accountability
61 Forsyth Street, S.W.
Atlanta, Georgia 30303

Regional Hearing Clerk, (E-19J) U.S. EPA, Region 5 77 West Jackson Blvd. Chicago, IL 60604

James Entzminger, (SC-5J)
Chemical Emergency Preparedness
and Prevention Section
U.S. EPA, Region 5
77 West Jackson Blvd.
Chicago, IL 60604

David Star (LC-8J)
Pesticides & Toxics Compliance Section
U.S. EPA, Region 5
77 West Jackson Blvd.
Chicago, IL 60604

Jeffery M. Trevino, (C-14J) Office of Regional Counsel U.S. EPA, Region 5 77 West Jackson Blvd. Chicago, IL 60604

34. For the purposes of state and federal income taxes, Respondent shall not be entitled, and agrees not to attempt, to claim a deduction for any civil penalty payment made pursuant to this CAFO. Any attempt by Respondent to deduct any such payments shall constitute a violation of this CAFO.

#### VI. Supplemental Environmental Project

- 35. Respondent shall undertake and complete, in accordance with the approved SEP in this matter attached hereto as Exhibit 1, the following Pollution Reduction project within 180 days of the effective date of this CAFO. Sherman Dixie shall expend THREE HUNDRED THRTY THOUSAND THIRTY FIVE DOLLARS (\$330,035) for the paving of several large unpaved areas at the Chattanooga, Elizabethtown, Franklin, Hermitage, and Lexington facilities as stated in the attached SEP proposal. Respondent shall provide EPA with engineered design information, stamped and approved by a Professional Engineer, at least 14 days before commencing construction, for EPA's review for consistency with this CAFO. In order to receive credit for the SEP, Respondent must fully and timely complete the SEP project. If Respondent does not fully and timely complete the project, including expenditure of THREE HUNDRED THIRTY THOUSAND THIRTY FIVE DOLLARS, Respondent shall be required to pay a stipulated penalty pursuant to Paragraph 37.
  - 36. Respondent agrees to the following language concerning the SEP:

"Respondent certifies that it is not a party to any open federal financial assistance transaction that is funding or could be used to fund the same activity as the SEP. Respondent further certifies that, to the best of its knowledge and belief after reasonable inquiry, there is no such open federal financial transaction that is funding or could be used to fund the same activity as the SEP, nor has the same activity been described in an unsuccessful federal financial assistance transaction proposal submitted to EPA within two years of the date of this settlement (unless the project was barred from funding as statutorily ineligible). For the purposes of this certification, the term "open federal financial assistance transaction" refers to a grant, cooperative agreement, loan, federally-guaranteed loan guarantee, or other mechanism for providing federal financial assistance whose financial performance period has not yet expired."

- 37. If Respondent fails to timely and fully complete any part of the SEP, including failure to spend the minimum amount of THREE HUNDRED THIRTY THOUSAND THIRTY FIVE DOLLARS (\$330,035), Respondent shall pay to the United States a stipulated penalty of the difference between \$330,035 and the actual SEP expenditure.
- 38. Respondent agrees that EPA may conduct an inspection at any time in order to confirm that the SEP is being undertaken in conformity with the representations made herein.
- 39. No later than thirty (30) calendar days after the completion of the project, Respondent shall submit to EPA a SEP Completion Report. The Report shall be sent to the EPCRA Enforcement Section, to the attention of Erika White at the address provided above. The Report shall include the following:
  - (a) an affidavit from an authorized company official, attesting that the SEP has been completed or explaining in detail any failure to complete it; and
  - (b) copies of appropriate documentation, including invoices and receipts, showing a total expenditure THREE HUNDRED TWENTY SEVEN THOUSAND FOUR HUNDRED SEVENTY THREE DOLLARS (\$330,035), or greater, was spent for the paving of several large unpaved areas at the Chattanooga, Elizabethtown, Franklin, Hermitage, and Lexington Facilities described in paragraph 35.

Upon request, Respondent shall send EPA any additional documentation requested by EPA.

- 40. If Respondent fails to timely submit a SEP Completion Report as required by this CAFO, Respondent shall pay to the United States a stipulated penalty of \$100 for each calendar day that the report is late.
- 41. For Federal Income Tax purposes, Respondent agrees that it will neither capitalize into inventory or basis nor deduct any costs or expenditures incurred in performing the SEP.
- 42. Respondent certifies that, as of the date this CAFO is signed, it is not required to perform any part of the SEP by any federal, state or local law, regulation, permit or order, or by any agreement or grant. Respondent further certifies that, as of this date, it has not received and

is not negotiating to receive, credit for any part of the SEP in any other enforcement action of any kind.

43. Any public statement, oral or written, by Respondent making any reference to the SEP shall include the following language:

"This project was undertaken in connection with the settlement of an enforcement action taken by the U.S. Environmental Protection Agency for violations of Sections 312 and 313 of the Emergency Planning and Community Right-to-Know Act of 1986."

- 44. Pursuant to 31 U.S.C. § 3717, EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Interest will therefore begin to accrue on the civil penalty from the effective date of this CAFO if the penalty is not paid by the date required. Interest will be assessed at the rate established by the Secretary of Treasury pursuant to 31 U.S.C. § 3717. A charge will be assessed to cover the costs of debt collection, including processing and handling costs and attorney fees. In addition, a penalty charge will be assessed on any portion of the debt that remains delinquent more than ninety (90) days after payment is due.
- 45. Complainant and Respondent shall bear their own costs and attorney fees in this matter.
  - 46. This CAFO shall be binding upon the Respondent, its successors and assigns.
- 47. The following individual is authorized to receive service for EPA in this proceeding:

Erika White
U.S. EPA, Region IV
Air, Pesticides & Toxic Management Division
61 Forsyth Street, S.W.
Atlanta, Georgia 30303
(404) 562-9195

48. Each undersigned representative of the parties to this CAFO certifies that he or she is fully authorized by the party represented to enter into this CAFO and legally bind that party to it.

# VI. Effective Date

49. The effective date of this CAFO shall be the date upon which the CAFO is filed with the Regional Hearing Clerk.

AGREED AND CONSENTED TO:

Sherman Dixie Industries, Inc.

By: Date: 12/19/14

Pete DeLay

President

U.S. Environmental Protection Agency

By: Bener /4 - Spage Date: 12/23/21/4

Air, Pesticides & Toxics Management Division

U.S. EPA Region IV

By:

Date: 9/9/2014

Margret M. Guerriero, Director
Land and Chemicals Division
U.S. EPA Region V

By:

Date: 9/9/2014

U.S. EPA Region V

:-:.

In the Matter of:

Sherman Dixie Concrete Industries, Inc.

Docket Numbers:

EPCRA-04-2014-2022(b) EPCRA-05-2014-2020

The effective date of the foregoing Consent Agreement and Final Order is the date on which this Final Order is filed with the Regional Hearing Clerk for the U.S. EPA, Region IV.

APPROVED AND SO ORDERED this 27

7 day of <u>f</u>

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Susan B. Schub

Regional Judicial Officer

In the Matter of:

Sherman Dixie Concrete Industries, Inc.

Docket Numbers:

EPCRA-04-2014-2022(b) EPCRA-05-2014-2020

The effective date of the foregoing Consent Agreement and Final Order is the date on which this Final Order is filed with the Regional Hearing Clerk for the U.S. EPA, RegionIV.

Susan Hedman

Regional Administrator

United States Environmental Protection Agency

Region V

## CERTIFICATE OF SERVICE

I hereby certify that I have this day served a true and correct copy of the foregoing

Consent Agreement and Final Order, in the Matter of Sherman Dixie Industries, Inc., Docket

Numbers: EPCRA-04-2014-2022(b) and EPCRA-05-2014-2020 , on the parties listed below in the manner indicated:

Caron B. Falconer (Via EPA's internal mail)
U.S. EPA, Region IV
Air, Pesticides & Toxics Management Division
61 Forsyth Street
Atlanta, GA 30303

Ellen Rouch (Via EPA's internal mail)
U.S. EPA, Region IV
Office of Environmental Accountability
61 Forsyth Street
Atlanta, GA 30303

Mr. Robert Holland (Via Certified Mail - Return Receipt Butler, Snow, O'Mara, Stevens, Requested)
& Cannada, PLLC
The Pinnacle at Symphony Place,
Suite 1600
150 3rd Avenue South
Nashville, Tennessee 37201

Date: 1-27-15

Patricia A. Bullock, Regional Hearing Clerk United States Environmental Protection Agency, Region IV Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, GA 30303

(404) 562-9511

# Exhibit 1

#### Sherman Dixie Exhibit 1

Approved SEP for Sherman Dixie Concrete Industries, Inc.

The SEP consists of paving the following five locations as further depicted on Attachment A.

Location	Area (SQYD)	4" Thick	
		Cost	Cost Per SQYD
Chattanooga, TN	3,215	\$68,836.44	\$21.41
Elizabethtown, ICY	2,683	\$53,771.47	\$20.04
Franklin, TN	4,541	\$87,184.96	\$19.20
Hermitage, TN	3,404	\$58,312,45	\$17.13
Lexington, KY	1,422	\$31,926.79	\$22.45
SUBTOTAL	<u></u>	\$300,032.12	\$19.65
10% Contingency		\$30,003.21	
TOTAL	15,265	\$330,035.33	

The paving is to be completed within 12 months of the effective date of the CAFO.

The contingency in the SEP is a standard line item used in connection with any large scale construction project and is necessary to account for any unforeseen circumstances that may arise in the construction process, including but not limited to, weather delays, unforeseen permitting costs or other unforeseen costs. If the entire contingency is not spent, the Respondent shall pay to the United States a stipulated penalty of the difference between \$330,035 and the actual SEP expenditure

# ATTACHMENT

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